



The EU Emission Trading Scheme And Renewable Energy Support Mechanisms Workshop

The second Emission Trading Allocation Period :
Meeting the Kyoto target

Athens
31 March 2006

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The European Commission guidance documents on allocation of allowances: the legal basis

- Art 23 (comitology) on the revision of the EUETS Directive Annex III on criteria for NAPs
- It is not a legal provision. This makes the guidance “persuasive” rather than legally binding.
- *Existing legal framework remains and cannot be changed in principle !*





Guidance: Main lessons of NAP I

- Timely submission – some NAPs still not effective
- Next period plans need to be simpler and more transparent
- Determine the total quantity of allowances
- Clarification on scope and definitions
- Temporary exclusion: UK (2005-2006) and NL (Phase I)
- More use of emissions trading needed



Guidance: Reduction targets

- Phase II – target gap closure
 - Non-traded sector reductions and JI/CDM purchase but also more pressure on the trading sector
- Only FR, GR, SW, UK and EU 10 new MS countries (less Slovakia) are on track
- The other 12 countries are lagging behind and must cut a total of 127.5 million allowances per year



Guidance: Issues

- No ex-post adjustments
- Effective public consultation
- MS can (but must not) make use of Auctioning up to 10 %.
- Combustion installations – wide definition adopted
- Cost burden for small installations should be reduced



More issues for EU Member States: Allocation Methodologies

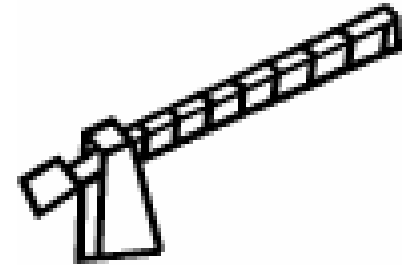
- Originally, Grandfathering was a logical allocation methodology
- Today different options exist and may come to the fore:
 - Grandfathering has many advantages
 - Benchmarking rewards performance
 - There are sound arguments for auctioning but difficult to introduce from a political point of view





What is the trend for NAP II ?

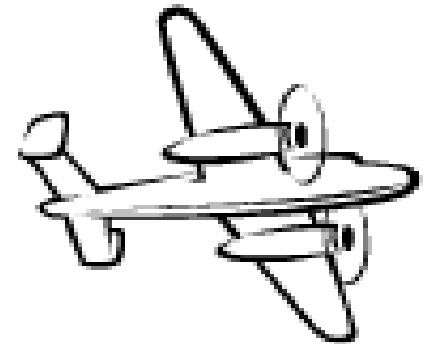
- UK – benchmarking system for the majority of the power sector
- Netherlands to use a mix of grandfathering and benchmarking
- Some EU States already experience with auctioning (e.g. Ireland)
- Germany likely to increase its New Entrants Reserve





Other gases and sectors

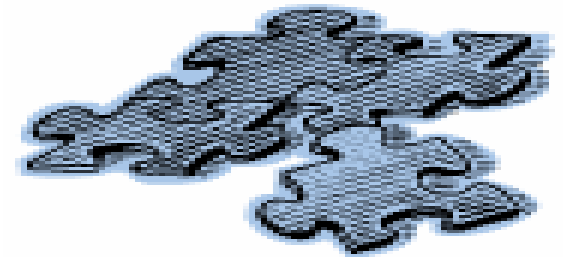
- Aviation is a candidate for inclusion in the second phase of the EU-ETS
 - Likely on the basis of borrowing AAUs
 - What should be covered: only CO₂ ?
- Other sectors
 - Half of all CO₂ emissions are already covered in the current scheme
 - Where emissions can be reduced cost effectively, provided abatement opportunities are real and cost effective





The European Commission High Level Group

- On competitiveness, energy and environment to address the effects of EU regulation on industry.
- 4 groups dealing respectively with the electricity sector and gas market, the EU ETS, energy intensive industries and energy efficiency/technologies
- Major issues in the EU ETS Ad-hoc Group:
 - **Functioning of the market**
 - **Energy costs:**
 - Cost-pass-through abilities
 - electricity prices
 - Incomplete liberalisation of the power market
 - **Long term signals for investments**
 - length of the allocation periods
 - International developments
 - **Competitiveness**
 - Member States to reward most efficient companies
 - Priority given to a global scheme





Conclusion

- NAP to be simpler and more transparent
- Reduction targets on average lower than for the first period
- More installations likely to enter the scheme due to “correction” in the definition of installations
- A tendency towards auctioning and benchmarking
- Other sectors and gases: where emissions can be reduced cost effectively, provided abatement opportunities are real and cost effective.
- Competitive issues require further attention.





For more information

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